



# Assessing corporate emissions reduction targets against national transition plans

**Executive Summary** 

Authors: Adrien Rose, Saphira Rekker, Abhinav Jindal, Gireesh Shrimali

Full paper available on SSRN: https://papers.ssrn.com/abstract=5070678

January 2025







### **Abstract**

Lack of coordination between corporate and public actors is likely to prevent the achievement of climate mitigation targets. Yet, corporate emissions reduction targets are often assessed against global benchmarks, failing to account for regional differences. We provide an approach for assessing corporate emissions reduction targets against sectoral national transition plans. We apply this method to a sample of nine electric utility companies in Australia, India, and the United Kingdom. We find that companies' emissions targets are not ambitious enough to enable their countries to meet their national mitigation targets, in particular for Australia and India. Misaligned companies may fully consume their carbon budget in the next 10 years, highlighting the need for rapid changes in the short term. Furthermore, the use of national pathways to assess companies does not guarantee strict compliance with the Paris Agreement and risks lowering the overall level of ambition to at least 2.8 degrees of warming. However, national pathways appear to be more suitable benchmarks – in particular, for developed countries – when they are more ambitious than the global average.

# **Acknowledgement**

We would like to express our gratitude to Jose Valenzuela Robles Linares from the Oxford Sustainable Finance Group and Tom Wainwright from Climateworks Centre for their feedback.

Funding for this work was provided by Santander Group through their support for the Transition Finance Centre of Excellence. We also acknowledge the input provided by Santander Group and would like to thank Steffen Kram, Christopher Vernon, Christopher Mogridge, Charlie Liechti, and Etienne Butruille in particular for their feedback.

The views expressed in this paper are solely the responsibility of the authors and do not necessarily reflect the opinions of the acknowledged individuals.





# **Executive summary**

Companies are increasingly developing emissions reduction targets to reduce their climate impacts. Current approaches to assess the ambition of these targets predominantly use global benchmarks. However, these approaches do not comply with the Paris Agreement as they do not account for the "Common But Differentiated Responsibilities and Respective Capabilities" (CBDR-RC) principle.

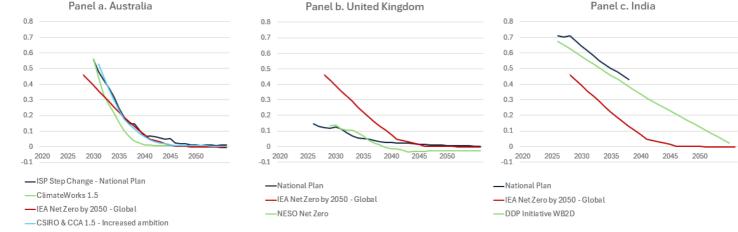
This could bias the decision-making of stakeholders interested in corporate climate targets – for instance, conditioning financial services to global metrics could disproportionately hurt companies in high-emitting but low-income countries. As a result, various stakeholders have shown interest in using sectoral national benchmarks to assess companies' transition plans. In particular, national transition plans designed by governments and regulators could serve as valuable benchmarks, as these plans are real-world roadmaps developed by actors capable of influencing corporate transition strategies and associated risks.

In this study, we assess corporate emissions reduction targets against national pathways. We assess nine companies representing a significant share of the emissions from electricity generation in their respective countries Australia, India, and the United Kingdom. Using the Sectoral Decarbonisation Approach (SDA), one of the most commonly used allocation methodologies, we assess the alignment of corporate emissions reduction targets with national and global decarbonisation pathways.

We use three types of sectoral benchmarks: a global pathway (the IEA Net Zero by 2050); a national transition plan, e.g. a national pathway published by a regulatory body from the country; and a national pathway published by a third party (Figure 1).

For each company, we estimate two variables; 1) its future cumulative emissions based on its stated targets and 2) carbon budgets for each relevant benchmark. We then determine the percentage of the carbon budget the company consumes by dividing its planned emissions by the budget. Our findings are as follows.

Figure 1. Comparison of the carbon intensity in tCO2e per MWh of the pathways we used as benchmarks.







Planned emissions reductions by most firms are not aligned with any benchmark (Table 1). This includes all four Australian and three Indian companies, which are expected to use more than 100% of their carbon budget – estimated from the baseline year to 2050, whereas the British companies demonstrate mixed performance. The pathway choice significantly impacts the assessment, however, with the national benchmarks used in our analysis leading to a more stringent corporate assessment than the IEA Net Zero in Australia and the UK and less stringent in India. For example, Stanwell in Australia will use 604% and 515% of its budget estimated from the baseline year to 2050 under the National Transition Plan and IEA Net Zero, respectively.

Using national benchmarks is more in line with the CBDR-RC principle when it results in a more stringent assessment than the global benchmarks. This is likely to be true for countries with high income and high capacity to transition quickly, provided that the national benchmark is more ambitious than the global benchmark, as is the case for Australia and Britain.

Table 1. Alignment of corporate emissions reduction targets with different benchmarks.

Companies - Only electricity generation is analysed	Country	% of national power emissions (2021)	Carbon budget overshoot				
			National Transition Plan (NTP)	NTP - increased ambition	IEA Net Zero (global)	Third-party national pathway	
AGL	AUS	32%	138%	149%	110%	205%	
EnergyAustralia	AUS	15%	147%	170%	103%	218%	
Origin	AUS	11%	206%	283%	230%	346%	
Stanwell	AUS	13%	604%	852%	525%	1028%	
AGL+EA+O+S	AUS	71%	254%	351%	212%	413%	
Tata Power	IND	4%	98%	/	226%	81%	
NTPC	IND	29%	130%	/	516%	237%	
Adani Power	IND	6%	124%	/	544%	169%	
NTPC+Tata+Adani	IND	39%	126%	/	498%	209%	
SSE - UK	GBR	16%	64%	/	93%	153%	
RWE - UK	GBR	35%	123%	/	78%	265%	
SSE UK + RWE UK	GBR	51%	90%	/	88%	222%	





**Unambitious corporate targets jeopardise national transition plans** particularly in Australia and, to a lesser extent, in India. In fact, these corporate targets are not aligned with global benchmarks either (Table 2). These companies consume their entire carbon budget (estimated from the baseline year to 2050) derived from national plans within the next 5-10 years in most cases. For example, Stanwell in Australia is expected to fully spend its carbon budget by 2030.

While alignment with national transition plans does not guarantee Paris compliance, misalignment with these national plans appears to be compelling evidence of non-Paris compliance. The misalignment is the greatest in the short term, while corporate net zero targets contribute to reducing the misalignment in the long term. However, there is limited evidence that companies have credible plans to achieve these targets.

Table 2. Estimated year in which companies will have fully consumed their carbon budget.

Companies - Only	Estimated year in which the company carbon budget will be fully spent						
electricity generation	National	NTP - increased	IEA Net Zero	Third party			
is analysed	<b>Transition Plan</b>	ambition	(global)	national pathway			
AGL	2031	2031	2034	2029			
EnergyAustralia	2034	2033	2045	2029			
Origin	2032	2031	2030	2029			
Stanwell	2030	2030	2030	2028			
AGL+EA+O+S	2031	2031	2032	2028			
Tata Power	No overshoot	/	2029	No overshoot			
NTPC	2030	/	2029	2036			
Adani Power	2031	/	2030	2041			
NTPC+Tata+Adani	2030	/	2029	2037			
SSE - UK	No overshoot	/	No overshoot	2029			
RWE - UK	2031	/	No overshoot	2026			
SSE UK + RWE UK	No overshoot	/	No overshoot	2027			





While we have used national pathways in our analysis, we identify two major risks in using national pathways as benchmarks:

- 1. National pathways do not necessarily add up to a global trajectory in line with the Paris Agreement. This is particularly true for national transition plans, with current conditional NDCs leading to a warming of 2.8°C, which poses a risk of lowering the overall level of ambition.
- 2. Focusing solely on emissions targets risks missing the implementation challenges to reach these targets. This is particularly true when these targets are not accompanied with credible implementation plans.

National pathways may be more suitable as benchmarks when they result in more stringent assessments compared to global benchmarks. This approach is relevant for countries with high income, capacity, and responsibility to transition faster as it aligns more closely with the CBDR-RC principle. For low-income countries, the CBDR-RC principle may justify national pathways that are less stringent than the global average; however, if they are not ambitious enough, there is a risk of misalignment with the climate mitigation goals of the Paris Agreement.





### The Smith School of Enterprise and the Environment (SSEE)

SSEE was established with a benefaction by the Smith family in 2008 to tackle major environmental challenges by bringing public and private enterprise together with the University of Oxford's world-leading teaching and research.

Research at the Smith School shapes business practices, government policy and strategies to achieve net zero emissions and sustainable development. We offer innovative evidence-based solutions to the environmental challenges facing humanity over the coming decades. We apply expertise in economics, finance, business, and law to tackle environmental and social challenges in six areas: water, climate, energy, biodiversity, food, and the circular economy.

SSEE has several significant external research partnerships and Business Fellows, bringing experts from industry, consulting firms, and related enterprises who seek to address major environmental challenges to the University of Oxford. We offer a variety of open enrolment and custom Executive Education programmes that cater to participants from all over the world. We also provide independent research and advice on environmental strategy, corporate governance, public policy, and long-term innovation.

For more information on SSEE please visit: www.smithschool.ox.ac.uk





## **Oxford Sustainable Finance Group**

**Oxford Sustainable Finance Group** are a world-leading, multi-disciplinary centre for research and teaching in sustainable finance. We are uniquely placed by virtue of our scale, scope, networks, and leadership to understand the key challenges and opportunities in different contexts, and to work with partners to ambitiously shape the future of sustainable finance.

Aligning finance with sustainability to tackle global environmental and social challenges.

Both financial institutions and the broader financial system must manage the risks and capture the opportunities of the transition to global environmental sustainability. The University of Oxford has world leading researchers and research capabilities relevant to understanding these challenges and opportunities.

Established in 2012, the Oxford Sustainable Finance Group is the focal point for these activities.

The Group is multi-disciplinary and works globally across asset classes, finance professions, and with different parts of the financial system. We are the largest such centre globally and are working to be the world's best place for research and teaching on sustainable finance and investment. The Oxford Sustainable Finance Group is part of the Smith School of Enterprise and the Environment at the University of Oxford.

For more information please visit: <a href="mailto:sustainablefinance.ox.ac.uk/group">sustainablefinance.ox.ac.uk/group</a>

The views expressed in this document represent those of the authors and do not necessarily represent those of the Oxford Sustainable Finance Group, or other institutions or funders. The paper is intended to promote discussion and to provide public access to results emerging from our research. It may have been submitted for publication in academic journals. The Chancellor, Masters and Scholars of the University of Oxford make no representations and provide no warranties in relation to any aspect of this publication, including regarding the advisability of investing in any particular company or investment fund or other vehicle. While we have obtained information believed to be reliable, neither the University, nor any of its employees, students, or appointees, shall be liable for any claims or losses of any nature in connection with information contained in this document, including but not limited to, lost profits or punitive or consequential damages.